House Committee on Appropriations Subcommittee on Labor, Health and Human Services, Education and Related Agencies Testimony by Project R&R on the FY 2007 Budget March 24, 2006

Project R&R: Release and Restitution for Chimpanzees in U.S. Laboratories, whose advisory board of chimpanzee experts includes twelve organizations with a combined membership of 500,000, respectfully submits testimony on our funding priority.

We request that federal funding for breeding chimpanzees for research, or for projects that require breeding, be terminated. We do so for the following reasons:

- A "surplus" of chimpanzees has resulted from over-breeding in the 1980s for HIV/AIDS research and later findings that they are a poor HIV/AIDS model.
- There are enough chimpanzees to address existing federally funded research. ²
- As a result of the "surplus," the government funds a national sanctuary system.
- The current population costs about 8.7 million federal dollars per year.
- Breeding more chimpanzees increases taxpayers' financial burden.
- Expansion of the population compounds existing concerns about their quality of care.
- While there is a breeding moratorium, NIH still funds research projects requiring breeding. 4
- The public is concerned about the use of chimpanzees in research.

Background: Of an estimated 1,300 chimpanzees in laboratories in the United States today, approximately 850 are federally owned or supported. In the mid-1990s, the National Research Council (NRC) made recommendations to address the "surplus" that included a moratorium on breeding federally-owned or supported chimpanzees for at least five years ⁵ (implemented in 1995). The National Advisory Research Resources Council, which advises NCRR on funding activities, policies, and program, met on 09/15/05 and recommended that NCRR extend the

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moratorium to 12/07. The recommendation was accepted ⁶ – reasons included the high costs associated with care and the fact that chimpanzees are a poor model for human HIV research. ^{7, 8}

<u>Circumventing the moratorium:</u> Despite the moratorium, NIH funds research projects requiring breeding. For example, the National Institute of Allergy and Infectious Diseases (NIAID) maintains a contract with the New Iberia Research Center (NIRC) to provide 10 to 12 infants annually for research. The ten year contract entitled "Leasing of chimpanzees for the conduct of research" was allotted over \$22 million (\$3.9 million has been spent since 2002).

NIRC has also received \$5.47 million from 09/00 to 08/05 for a grant from NCRR to maintain 138 chimpanzees for breeding. NIH/NCRR spends more than \$1 million annually to maintain the NIRC breeding colony. ¹⁰ These grants result in \$9 million going to breeding-related activities at NIRC alone since 2000.

Such expenditures circumvent the intent of the breeding moratorium, compelling the need to prevent the growing financial burden of increasing numbers of chimpanzees, particularly since, by the government's own admission, a "surplus" already exists.

Costs for chimpanzee maintenance: The cost of care for chimpanzees is a major concern, particularly with NIH's tightening budget. In 1997, NRC estimated these costs to be \$15-30 per day per chimpanzee. ¹¹ A NIRC 2002 grant involving six infant chimpanzees asked for \$28 per day per chimpanzee. For all 850 federally owned and supported chimpanzees, such estimates currently result in \$4.7- 9.3 million per year for their care. With costs for their care rising, one chimpanzee over his/her lifetime (approx 50 years) will cost \$547,000 to \$1 million. The entire existing population would cost some \$468 million to \$850 million over their lifetime.

<u>Delivery of care:</u> USDA inspection reports indicate that facilities housing chimpanzees for research are not adequately meeting basic housing needs. Inspection reports for the NIRC 2004 showed some chimpanzees being housed in less than the minimal space requirements. The facility was given one year to correct the non-compliance, which needed to be further extended as construction of new housing facilities was still not completed. NIRC was also cited 7 times during its 12/04 inspection for improperly sanitizing cages and living quarters, as well as for failing to provide adequate environment enhancement.

Inspection reports filed on the Southwest Foundation for Biomedical Research and the Yerkes

Primate Facility, both National Primate Research Centers, also demonstrate multiple noncompliant items for failing to keep chimpanzee areas in well-maintained condition, and failing to
maintain safe facilities free of dangers due to disrepair.

A poor model: It is widely agreed within the scientific community that chimpanzees are a poor model for HIV. Years of research demonstrated that HIV-infected chimpanzees do not develop AIDS. Similarly, while chimpanzees are used in current hepatitis C research, they do not model the course of the human disease. The decoding of the chimpanzee genome pointed out similarities as well as differences between humans and chimpanzees. Some of those greatest differences relate to the immune system. ¹² Such differences question the validity of using chimpanzees in infectious disease research, further arguing the need to curb populations and costs.

Ethical concerns: The U.S. public is concerned about the use of chimpanzees in research because of their intellectual, emotional and social similarities to humans. A 2005 poll conducted

by the Humane Research Council revealed that 4 out of 5 (83%) of the U.S. public recognize

chimpanzees as highly intelligent, social individuals who have an extensive capacity to

communicate. A full 71% of Americans support the release of chimpanzees if they have been

used in research for more than 10 years. ¹³ A 2001 poll conducted by Zogby International

showed that 90% of Americans believe it is unacceptable to confine chimpanzees in government-

approved cages. 14

Conclusion: We respectfully request that the following language appear in the House Labor,

Health and Human Services, Education and Related Agencies Appropriations Subcommittee

Report for Fiscal Year 2007:

"None of these funds shall be used for the breeding of chimpanzees or research

projects that require the breeding of chimpanzees."

We hope the Committee will accommodate this modest request that will save the

government substantial money, benefit chimpanzees, and allay some concerns of the public at

large. Thank you for your consideration.

Respectfully,

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¹ National Research Council (1997) Chimpanzees in research: strategies for their ethical care, management and use. National Academies Press: Washington, D.C.

Report of the Chimpanzee Management Plan Working Group to the National Advisory Research Resources Council; May 18, 2005

³ http://www.ncrr.nih.gov/compmed/cm chimp.asp

⁴ Ibid.

⁵ National Research Council (1997) Chimpanzees in research: strategies for their ethical care, management and use. National Academies Press: Washington, D.C.

⁶ http://www.ncrr.nih.gov/compmed/cm chimp.asp

⁷ Muchmore, E., (2001) Chimpanzee models for human disease and immunobiology, *Immunological Reviews*, 183, 86-93.

⁸ Reynolds, V., (1995) Moral issues in relation to chimpanzee field studies and experiments, *Alternatives to* Laboratory Animals, 23, 621-625.

Source: http://dcis.hhs.gov/nih/nih daily active web.html (See contract No. 272022754)

¹⁰ http://nirc.louisiana.edu/divisions/nihgrants.html

¹¹ National Research Council (1997) Chimpanzees in research: strategies for their ethical care, management and use. National Academies Press: Washington, D.C.

¹² The Chimpanzee Sequencing and Analysis Consortium/Mikkelsen, TS, et al., (1 September 2005) Initial sequence of the chimpanzee genome and comparison with the human genome, Nature 437, 69-87.

¹³ U.S. Public Opinion of Chimpanzee Research, Support for a Ban, and Related Issues, Prepared for the New England Anti-Vivisection Society, by the Humane Research Council, 2005.

¹⁴ Public Opinion Poll, Prepared for the Chimpanzee Collaboratory, by Zogby International, 2001.